

## CITY OF GLENDALE COMMON COUNCIL

Meeting Minutes

August 9, 2021

Regular meeting of the Common Council of the City of Glendale held in City Hall, 5909 North Milwaukee River Parkway, Glendale, Wisconsin.

The meeting was called to order by Mayor Kennedy at 6:00 p.m.

Roll Call: Present: Mayor Bryan Kennedy, Ald. Jim Daugherty, John Gelhard, Richard Wiese, Steve Schmelzling, and JoAnn Shaw. Absent: None.

Other Officials Present: Rachel Safstrom, City Administrator; John Fuchs, City Attorney; Mark Ferguson, Police Chief; Charlie Imig, Director of Public Works; Todd Stuebe, Director of Community Development; and Megan Humitz, City Clerk

### PLEDGE OF ALLEGIANCE.

The members of the Common Council, City staff, and all those present pledged allegiance to the flag of the United States of America.

### OPEN MEETING NOTICE.

Administrator Safstrom advised that in accordance with the Open Meeting Law, the local news media was advised on Thursday, July 22, 2021, of the date of this meeting; that the Agenda was posted on the official bulletin board of City Hall, the Glendale Police Department, and the North Shore Library; that copies of the Agenda were made available to the general public in the Municipal Building and the Police Department; and those persons who requested, were sent copies of the Agenda.

### PUBLIC COMMENT.

Glendale resident Daniel Hess, 2055 W. Green Tree Rd., expressed his concerns regarding the property at 2130 W. Edward Ln. Mr. Hess indicated this is a private residence which is operating as a group home, with no notification provided to neighbors regarding the status of the residence as such. The neighbors believe there are at least 10 young women living in the residence, causing the neighbors to be afraid of the activities at the property. There are ongoing issues with numerous bags of trash being left at the end of the driveway for lengthy stretches of time, as well as garbage being brought to the property from non-property residents. Mr. Hess indicated there are other property maintenance issues, such as the lawn not being mowed to meet City standards. Mayor Kennedy stated the City Administrator will work with City staff to resolve the issues with the property.

### PRESENTATION BY ALYSON WEISS, SUPERINTENDENT OF GLENDALE-RIVER HILLS SCHOOL DISTRICT.

Alyson Weiss, Superintendent of Glendale-River Hills School District, provided an introduction of herself as the first new Superintendent in the District in 17 years. Ms. Weiss has worked in the Racine, Muskego, and Lake Geneva areas and is happy to be in the Glendale community. She began her position on July 1<sup>st</sup>, and is looking forward to working on equity, strategic planning, and building partnerships within the community.

Ald. Vukovic stated as a member of the School Board, Ms. Weiss was her number one

pick during the interview process from the list of twelve candidates. Ms. Weiss encompassed what Glendale and the School District are all about and embraces what the community represents.

Ald. Schmelzling extended his welcome to Ms. Weiss, and stated it is good to have a fresh face and someone to bring some positive changes to the district.

Mayor Kennedy stated the City has a strong collaboration with the School District for Movies in the Glen, 4<sup>th</sup> of July celebrations, and other family-friendly activities. The schools provide a means for publication of information for the City. Mayor Kennedy advised Ms. Weiss that as the Superintendent she will have a seat on Welcome to Glendale Committee, which will offer an opportunity for the School District to market themselves in the City.

#### CONSENT AGENDA.

I. File No.

Adoption of Minutes of Meeting held on July 26, 2021, Approval of Accounts Payable, Confirmation of Plan Commission Appointment, Payment 1 to All-Ways Contractors for work completed on the 2021 Alley Reconstruction Project, and Payment 3 to Mid City Corporation for work completed on the 2021 Watermain Replacement Project.

Motion by Ald. Shaw, seconded by Ald. Daugherty, to adopt the minutes of the meeting held on July 26, 2021, Approve Accounts Payable, Confirm Plan Commission Appointment, Approve Payment 1 to All-Ways Contractors for the 2021 Alley Reconstruction Project, and Approve Payment 3 to Mid City Corporation for the 2021 Watermain Replacement Project. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried.

#### NEW BUSINESS.

II. File No.

Recommendation from the Library Review Committee

Administrator Safstrom stated Committee Chair Katie Wood provided a background of the process the Library Committee went through and an explanation of their recommendation. The Committee provided pros and cons of whether the City should opt for their own library or an alternative new North Shore Library in the Village of Bayside. The Committee has also recommended a public hearing to ensure residents have all information possible regarding the library options, and would like to see the hearing scheduled in September.

Mayor Kennedy extended his gratitude to the Library Review Committee, as there has been frustration expressed with the way things happened with the North Shore Library system. The Committee has worked hard to get information out to the community and help residents understand what happened. Mayor Kennedy expressed his support for the recommendation of a public hearing the need to hear from residents on the options for a library that is solely Glendale's, which would incur certain expenses, or a library that is shared with other communities and enter into a new agreement. A new North Shore Library would have its own space and be operated differently than the previous North Shore Library. Administrator Safstrom stated Bayside has already gone through an initial review of either Plan Commission, and will likely be proceeding on a timely basis.

Ald. Daugherty asked for clarification on what will be done if we were to go forward on a new agreement with the other communities and if that would mean losing time on an option in Glendale. Administrator Safstrom stated a closed session will be held at the next meeting to give better direction to the Council on a potential agreement.

Ald. Wiese raised concern over the recommended square footage of the Bayside library design and whether or not this would be large enough if multiple communities were to join, and if there is room for expansion. Administrator Safstrom stated the recommendation for square footage is based on the population of the library, and not the utilization of the facility. There is also an anticipation of a reduction of certain media types, and a large focus on programming rather than materials.

Ald. Gelhard stated he is in favor of a public hearing, however he does not feel it should be held as soon as it is being considered as the Bayside development will be far from completed and it could potentially lead to missing an opportunity for Glendale to have its own library. Administrator Safstrom stated one of the items indicated to Bayside has been there will need to be substantial completion of their process by the end of October in order for other municipalities to commit to being in or out of the new North Shore Library development for referendum purposes.

Ald. Vukovic requested clarification on the purpose of a public hearing and whether it is for feedback or to provide information. Administrator Safstrom clarified there will not be a decision made at the September 13, 2021 meeting, simply an opportunity for input from the public and to provide a backstory so questions can be answered and follow-up can be done. It is likely that Glendale will want to see other communities commit to joining the new North Shore Library.

Ald. Schmelzling asked for clarification on how firm is the design of the building is at this point, and whether size can be adjusted based on the wants and needs of other communities. Additionally, he thought there would be more information sessions prior to a public hearing. Administrator Safstrom stated the size is fairly set in stone, but the layout is something the library director and board would determine with the developer. In regards to the public hearing, there will be information posted on the website, contact information for residents to reach their Alderperson, and contact information for City Hall prior to the public hearing.

III. File No. \_\_\_\_\_

Schedule Public Hearing for review and comment on information received from the Library Review Committee.

Motion by Ald. Wiese, seconded by Ald. Vukovic, to Schedule Public Hearing on September 13, 2021 at 6:00 p.m. for review and comment on information received from the Library Review Committee. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried.

IV. File No. \_\_\_\_\_

Ordinance Amending and Recreating Section 9.2.16 of the Code of Ordinances of the City of Glendale pertaining to Water Mains and Laterals – Mandatory Replacement of Lead Based Water Service Lines.

Administrator Safstrom stated recently, the Council approved staff to apply for funding to replace lead laterals at known residential homes. The City ordinances to mandate compliance with this process; therefore, allowing it to be an option to participate. With the ability to fully fund this project for residents with grant funds, staff is recommending an ordinance to mandate participation in the program. This will allow for full compliance and the removal of all known lead laterals in the City.

Ald. Wiese raised the question if this is only to correct problems from the main to the meter. Administrator Safstrom clarified that is correct and does not address any potential problems in the residence.

Motion by Ald. Daugherty , seconded by Ald. Gelhard, to approve the Ordinance Amending and Recreating Section 9.2.16 of the Code of Ordinances of the City of Glendale pertaining to Water Mains and Laterals – Mandatory Replacement of Lead Based Water Service Lines as presented. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried.

V. File No.

Ordinance Creating Section 9.1.5 of the Code of Ordinances of the City of Glendale pertaining to Water Utility Rates and Regulations – Water Main Tapping.

Administrator Safstrom stated recently, City staff has been receiving several requests for commercial properties to tap into City water main. There have been instances where City staff have not been notified of these projects. In some cases, this has created an emergency situation for staff. Subsequently, there is concern with the quality of workmanship and potential damage to City facilities. With the aforementioned concern, staff is recommending an ordinance to help enforce and govern the tapping of Glendale water main. This will allow for full compliance regarding the tapping of water main, by private entities in the City.

Ald. Schmelzling raised the question if the details of the Ordinance are intended to be so specific, as he is concerned the standards will change and need approval frequently. Administrator Safstrom stated the ordinance is similar to a current ordinance in Fox Point, and both municipalities are on the same Water Commission, and therefore apply the same standards.

Motion by Ald. Wiese, seconded by Ald. Gelhard, to approve the Ordinance Creating Section 9.1.5 of the Code of Ordinances of the City of Glendale pertaining to Water Utility Rates and Regulations – Water Main Tapping as presented. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried.

VI. File No.

Resolution Approving Stormwater Management Plan and Authorizing the Connection of a Glendale Property to the City of Milwaukee Storm Sewer.

Administrator Safstrom stated Glendale Partners owns the property at 4205 N. Port Washington Road at the far southern end of the City of Glendale. The property owner is working on a development. As with all developments, there is a need for a stormwater management plan. Because of the way the parcel is laid out, the stormwater pond would be best suited in the City of Milwaukee. This is similar to the Home Depot property in Milwaukee with a stormwater pond in the City of Glendale. The requirements for the stormwater pond would be with the City of Milwaukee. This resolution presented allows for the development to have the pond in the City of Milwaukee. The developer is aware of the conditions of the resolution.

Motion by Ald. Schmelzling, seconded by Ald. Vukovic, to approve the Resolution Approving Stormwater Management Plan and Authorizing the Connection of a Glendale Property to the City of Milwaukee Storm Sewer as presented. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried.

VII. File No. \_\_\_\_\_

Review and Discussion on Police Organizational Study Report from Matrix Consulting Group.

Administrator Safstrom stated as part of the 2021 Annual Program Budget, there was an unfunded position in the Police Department. This was to be able to complete a Police Organization Study to ensure changes in the community are reflected in changes of our operations. In February, the Council authorized a contract with Matrix Consulting Group. Staff has been working with the Consultant on documentation, community input, and interviews over the past few months. A copy of the report from Matrix Consulting Group was provided. The summary of recommendations begins on page 2. The overall document explains the philosophy on the recommendations including supporting data. This is most likely a conversation over a few Council meetings on how to proceed.

Richard Brady, Ian Brady, and John Scruggs of Matrix Consulting gave a brief presentation on the Police Organization Study to the Council. The presentation included the scope of the study and process, input from the community, patrol findings, detective and support findings, findings on policies and training, and organizational structure.

Ald. Wiese questioned if the Police Liaison Officer position will be returning to Nicolet High School for the 2021-2022 school year. Chief Ferguson confirmed the officer will be on site again for the coming school year.

Ald. Schmelzling raised the question regarding crime trends in the City of Glendale having increased in 2019 and whether or not Matrix looked at trends from previous years; additionally, Ald. Schmelzling asked if this was more perception or a legitimate trend. Matrix Consulting stated they did compare crime rates to previous trends, and it was more perception than actual statistical trends that crime was increasing in the City.

Ald. Gelhard asked Matrix Consulting what the overall morale of the officers was during their interview process. The group stated the morale was good, and the overall perception of officers was that while they have options of departments to work for, the City of Glendale has a positive reputation to want to work here.

Ald. Vukovic stated as a member of the Police Commission, she believes that some items have been addressed or are in the process or being addressed, and overall she is pleased with the way Chief Ferguson does things and the job of the Glendale Police Department.

Ald. Wiese stated the study appears to provide a great roadmap for both the Police Department and the citizens of Glendale, and overall everyone should be pleased.

Ald. Daugherty stated he would like to hear input on the study results from Chief Ferguson. Chief Ferguson stated he would like the Council members to have an opportunity to fully review the Study, and can then answer any directed questions at a future meeting. In regards to the Study itself, he found it mostly favorable as the Police Department was in the process of doing many of the suggested items already. Administrator Safstrom added a future meeting for discussion will be a good opportunity to have a conversation about any potential budget-related items, particularly the potential for new software which would require funding.

Item was discussed for informational purposes only. No action was taken.

VIII. File No. \_\_\_\_\_

Discussion on Speed Reduction efforts in Residential Areas.

Administrator Safstrom stated there are several traffic-control methods installed on public roads and in private developments. Speed bumps, speed humps, speed tables, striping, curb bump-outs, and mini-roundabouts are the most common options. The options provided may not be applicable for 2022 projects, but for future consideration, and the best ROI will be considered. While many roads may be recommended for projects, there are several roads that are not City roads and would require permission/cooperation from Milwaukee County. Descriptions and cost impacts on the various options have been provided to the Council, and more information is expected to come out at the time of the budget.

Striping to narrow the travel lanes was done on N. Lake Drive in Shorewood and Whitefish Bay, thereby confining travel to a single lane and significantly reducing travel speeds. Striping a narrower travel lane has also been implemented on N. Morris Boulevard and N. Oakland Avenue in Shorewood with positive results in traffic calming. In Glendale, a similar striping plan has been implemented on Bender Road between Port Washington Rd. and Green Bay Ave. and similar speed reductions were achieved. In some situations, curb bump-outs have been used to constrain the motorists as they enter an intersection and create an environment that leads to reduced speeds. Bump-outs are currently in place throughout Bayshore, as well as the newly reconstructed N. Lydell Avenue. Bump-outs have also been done with paint, achieving similar results as was the case on N. Morris Boulevard in Shorewood. Curb bump-outs also reduce the distance for street crossings for pedestrians, thereby increasing pedestrian safety. Speed tables are gentler versions of speed bumps -they are permanent. As opposed to speed humps, speed tables are longer (in the direction of travel) and require the reconstruction of

approximately 40-50 feet of the street to create a raised platform about 6 inches higher than the street – the platform is a car length or so long. It creates both a physical and visual barrier to the motorist. Speed Humps are somewhere between speed tables and speed bumps. They rise and fall relatively quickly, taking up about 15 foot of pavement, 7 feet to rise and 7 feet to fall from a peak of about 5 or 6 inches. They are gentle bumps and permanent. They come up on you pretty fast, so lots of signage needed for people not to bottom out on their first time through. Mini Roundabouts are 15 to 25 feet in diameter and are generally placed in the center of intersections where space allows for safe travel around the mini roundabout. Landscaping or other ornamental features can be installed at the center, though we must accept that traffic safety warnings will need to be the main feature of the visual impact of these facilities.

Ald. Daugherty stated the striping on Bender Road has been a fantastic change, and while the roundabouts can sometimes provide a challenge for residents they also are great at speed reduction. He would like to hear public comments on the different options in the future.

Ald. Vukovic stated some aldermanic districts are worse than others in terms of speed issues, and therefore it is a matter of determining which issues are most urgent. She raised the question of whether a speed bump can be plowed over in the same manner as a speed table. Administrator Safstrom stated speed humps can be plowed over, but do require signage, which can affect the overall cost effectiveness.

Ald. Shaw expressed concern with utilizing speed humps, bumps, and tables in terms of potential damage to the plows and the street, as it could increase the equipment maintenance costs when crews are in a rush to get plowing completed.

Ald. Schmelzling raised the question of which roads are considered for striping versus speed humps, particularly in terms of Rane Line and Mill Road, as he understood certain roads have previously not been recommended for speed humps because of emergency vehicles and plows. Additionally, would there be other options to make the roads appear more narrow and reduce speeding. Administrator Safstrom stated the City has not looked into other options, as the focus has been on striping which will narrow the appearance of the road. A main factor is whether a road is an arterial or main street.

Ald. Wiese stated the striping on Bender Road has definitely been an improvement, however the 4<sup>th</sup> Aldermanic District has longer blocks which people travel at high rates of speed. If speed tables to not appear to affect snow plows, he would be most in favor of implementing the speed tables in his district as a means to reduce speeds.

Ald. Gelhard raised the question of a potential for temporary removable speed bumps, which would train people to slow down in particular areas, and then could be removed. Administrator Safstrom indicated the problems with the removable speed bumps are that they are not always wide enough for the road and people will go around them, and they require holes to be dug into the road which need to be repaired. Ald. Vukovic questioned if the cost of replacing and installation of these temporary bumps was more than a permanent bump. Administrator Safstrom did not have the exact prices of the removable bumps versus the one-time cost of a permanent bump.

Item was discussed for informational purposes only. No action was taken.

COMMISSION, COMMITTEE AND BOARD REPORTS.

There were several updates from Council members, on the activities of the various Commissions, Committees and Boards on which they serve.

CLOSED SESSION.

Motion by Ald. Wiese, seconded by Ald. Shaw, to convene in Closed Session per Wis. Stats. §19.85(1)(g) Conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved (7113 N. Navajo Ave. – consideration of settlement agreement, negotiation with Nicolet/MSOE regarding foul ball damage). Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Motion carried.

A closed session of 37 approximately minutes was held. The Council discussed 7113 N. Navajo Ave. – consideration of a settlement agreement and negotiation with Nicolet/MSOE regarding foul ball damage.

Motion by Ald. Wiese, seconded by Ald. Gelhard, to reconvene to open session and regular order of business. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Motion carried.

ACTION ON CLOSED SESSION ITEMS.

No action was taken on items discussed during closed session.

ADJOURNMENT.

There being no further business, motion was made by Ald. Wiese, seconded by Ald. Daugherty, to adjourn the meeting. Ayes: Ald. Vukovic, Daugherty, Gelhard, Wiese, Schmelzling, and Shaw. Noes: None. Absent: None. Abstain: None. Motion carried and adjournment of the Common Council was ordered at 8:08 p.m., until Monday, August 23, 2021, at 6:00 p.m.

Megan Humitz  
City Clerk

Recorded: August 10, 2021.